WorkRise Request for Proposals
Pilot Projects for Advancing Economic Mobility
February 22, 2022

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WorkRise is pleased to announce a request for proposals for pilot projects that test and evaluate public- and private-sector interventions designed to improve the economic mobility of low-wage workers. Up to $2.5 million in awards will be made pursuant to this Request for Proposals (RFP).

WorkRise funds scholars and practitioners on the frontiers of understanding and improving economic mobility in the US labor force, particularly mobility for workers in low-wage jobs, people of color, women, early-career workers, workers with disabilities, unemployed and underemployed people, and other historically disadvantaged segments of the labor force. For this RFP, we seek proposals for rigorously designed pilot studies. Projects that engage a diverse set of researchers, including scholars from less-resourced and traditionally underrepresented organizations and institutions, are strongly encouraged. WorkRise is prioritizing pilots that

- leverage technology, data science, and machine learning to improve job search, hiring, or training;
- improve job quality standards, especially at small- and medium-sized enterprises;
- create alternative pathways into high-wage industries;
- reskill workers at risk for displacement;
- close digital skills gaps and the digital divide in support of worker economic mobility; or
- bolster economic security embedded in employment and training contexts.

More specific criteria for relevance are described in the next section. WorkRise’s definition of pilot studies includes both feasibility studies (e.g., small-scale pilots designed to determine whether a larger pilot of an intervention can or should be pursued, to establish proof of concept, and to develop principles for the effective design and implementation of a larger pilot), and fully developed, larger-scale pilots designed to identify specific quantitative or qualitative outcomes.

WorkRise’s key interest in any pilot investment is the generation of high-quality, rigorous evidence on the efficacy of a given intervention in the context of economic mobility for low-wage workers. As such, we typically provide support primarily for the research and evaluation components of a pilot; projects will generally need outside funds for implementation.

WorkRise will begin accepting Letters of Inquiry (LOIs) through its online application portal on March 1, 2022. The deadline for submitting Letters of Inquiry is April 8, 2022, at 6:00 pm EDT.

Note: In the coming months, WorkRise will issue one or more additional RFPs to support research that addresses additional aspects of worker mobility and uses a wider set of methodological approaches. See here for a description of WorkRise’s broader agenda and its approach to research beyond pilots. Researchers interested in these other topics or methodological approaches are encouraged to apply to future WorkRise RFPs.
Funding Criteria

Relevance

WorkRise’s research agenda is dedicated to surfacing innovative approaches to advance key economic mobility outcomes for people in and people seeking to join the US labor force. Successful applicants will articulate how evidence generated by their work will support changes such as

- increasing wages or earning potential;
- improving overall financial health outcomes for workers and households;
- expanding access to quality jobs that provide stable hours, adequate pay and benefits, a safe and inclusive work environment, and pathways for professional growth;
- increasing the autonomy, power, or voice of workers over their tasks and working conditions; or
- reducing or dismantling structural barriers; discrimination; and inequities in pay, working conditions, and access to employment.

For this round of funding, proposals must directly address one or more of the following topics:

- **Search and matching:** the role of technology and data science in job searches or hiring.
  - **Job search:** Pilots that demonstrate how technology or data science can advance access to quality jobs and improve economic mobility by supporting workers in searching for, finding, and making decisions about taking or moving to new jobs (e.g., using machine learning to recommend openings to job seekers).
  - **Hiring:** Pilots that demonstrate how technology or data science can be used in hiring to improve outcomes for workers or prevent or mitigate sources of exclusion or bias (e.g., interventions that address algorithmic bias in recruiting).

- **Skills and training:** targeted skill-building and the role of technology and data science.
  - **Skill-building:** Projects that address one or more of the following topics:
    - **Alternative pathways to high-demand industries:** Programs or interventions that provide alternative pathways, such as through short-term credentialing or on-the-job training, into high-demand industries.
    - **Small and medium businesses:** Programs or interventions that connect workforce development with small businesses, such as by providing workers’ pathways in small businesses or supporting entrepreneurship.
    - **Dislocated workers:** Interventions that target younger or midcareer workers (under age 50) at risk of dislocation because of automation, trade, or other shifts in demand or market structure, or programs that target younger or midcareer dislocated workers.
  - **Technology and data science:** Pilots that show how the use of technology or data science can help identify high-return skill-building opportunities for workers, or match workers to available training opportunities that are most likely to be effective based on their circumstances (e.g., using machine learning to advise on skill building or program placement)
• **A 360-degree perspective of work and workers:** addressing the financial security of workers and the digital divide.
  o **Digital divide:** Pilots that build evidence on the role of access to, and the affordability of, information and communication technology, especially in labor markets following the COVID-19 pandemic, for worker economic security and mobility, including projects that evaluate interventions that close gaps in access and affordability.
  o **Financial security:** Pilots that build evidence on the role of worker financial resources for economic security and mobility, including access to social insurance, safety-net programs, and employer-based supports of various kinds.

• **Employer practices:** helping small- and medium-sized business create and maintain quality jobs.
  o **Small- and medium-sized business:** Pilots that assess how small- and medium-sized businesses (including sole proprietorships) can be encouraged to adopt and maintain employer practices that promote job quality and worker economic security and mobility (e.g., interventions that support small-business adoption of beneficial personnel or management practices, including the provision of employee benefits, or that reduce the cost to these firms of complying with workplace or labor market standards).
  o **Economic mobility:** Pilots that evaluate innovative employer-led programs intended to improve economic mobility and financial security for their workforce.

Strong proposals will increase the evidence base for solutions that address the needs of people in the labor market who have been traditionally underserved, excluded, or harmed by current and historical labor market practices, such as
- workers in low-wage jobs and contracted work arrangements;
- workers in industries or regions facing economic disruption or decline;
- young workers and new labor-market entrants;
- immigrant workers;
- workers from Asian, Black, Indigenous, Latinx, and other communities of color; and
- women and gender-nonbinary workers.

Projects focused on entrepreneurship and small business are encouraged. Such research should focus on questions pertaining to economic mobility and job quality not only for low-income entrepreneurs and business owners but also for their employees.

**Rigor**

WorkRise is committed to supporting projects that generate compelling findings that can withstand independent scrutiny and peer review. Teams should specify clear, testable research questions and

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2 WorkRise typically will not fund pilots focused on providing workplace wellness programs, retirement savings incentives, scholarships and tuition assistance programs, and loan-forgiveness programs. Teams requesting exceptions to these exclusions must make strongly compelling cases that the combined innovation novelty, evaluation rigor, expected impact on vital mobility outcomes, and rapid scalability of the intervention to an industry or the general labor force merit WorkRise investment.
outline research methods that are feasible and that adhere to best research practices within their project’s field of study. Projects must be designed and implemented in a way that allows for the collection of rigorous new evidence regarding the success of the program or policy innovation. Although WorkRise is open to descriptive, noncausal analysis (including qualitative data such as case studies and ethnography), projects that include methods allowing for strong causal inference (e.g., randomized controlled trials) will be received with particular interest. Projects that produce data sets and other materials that enable replication and additional research will be well-received.

Impact
Our goal is to fund research that removes knowledge barriers and accelerates innovation and action by key stakeholders in the labor market. The strongest applications will therefore advance projects designed with a clear vision for how and by whom findings will be applied. Proposals should explain a clear knowledge gap or obstacle to change, who and what actions that obstacle hinders, how overcoming that obstacle will strengthen the ability of specific actors to enact mobility-enhancing changes, and who will benefit from changes made. Strong submissions will describe how knowledge generated by the pilot will remove key obstacles that have prevented the innovation from wider adoption, replication, or scale should the intervention yield promising results. For example, will findings clarify the cost-benefit trade-offs of an intervention, address skepticism from a key stakeholder group, or answer critical design or implementation questions? Equally important, if results do not yield the intended impacts, could significant public or private investment dollars be redeployed toward more promising interventions?

We believe that research is best positioned for impact when it engages the people and communities it studies. We encourage projects that are informed by and build the capacities of scholars and practitioners who are Black, Indigenous, and people of color (BIPOC) and of BIPOC-serving institutions. Projects that use community-engaged methods are of particular interest. Additionally, we seek geographic diversity in terms of both the research institutions supported and communities served. To this end, proposals from well-resourced institutions and organizations are encouraged to include partnerships with less-resourced, mission-driven institutions and organizations to elevate BIPOC perspectives and other historically marginalized voices.

We encourage proposals and projects that embrace human-centered and asset-framed narratives and language that affirms the dignity, aspirations, and potential of everyone. The strongest proposals will describe the people and groups studied and involved using language and approaches that emphasize their strengths, capacities, and agency rather than terms that define groups by perceived deficiencies or imply passivity to interventions or circumstances. For example, terms such as “unskilled” or “low-skilled” labor, which fail to appreciate the complexity of tasks often performed by workers in jobs often described as such, are discouraged.

Eligible Applicants
Pilots must include a partnership between a research team and one or more practitioners, employers, or policymakers. The research team may be housed inside the institution hosting the intervention (e.g., a nonprofit with an in-house research arm and a policy or practice arm) or at an outside institution (e.g.,
a university or research organization). However, researchers must have independence to publish their results, regardless of findings, in a manner transparent to outside audiences. The institution implementing the intervention may include one or more employers, service providers (nonprofit or for-profit), unions or worker centers, advocacy organizations, or government agencies (local, state, or federal). For example, a nonprofit could partner with a group of regional employers to test a new service offered in a workplace setting, with evaluation performed by a university-based researcher. Or a research organization could partner with a local government piloting a new program targeted at workers in a priority industry, with recruitment performed by a union.

**Teams receiving awards must be able to begin work no later than Q1 2023.** We understand pilots take time to yield useful insights and welcome a diverse range of time horizons up to 24 months for initial results. We will receive with high interest submissions that will generate findings within shorter timeframes or are able to share meaningful interim results as the pilot progresses.

**Maximum Award Size**

*We typically will consider project budgets up to $500,000, though smaller budget requests are strongly encouraged.* In highly exceptional cases with a strong potential for extraordinary impact, we may consider larger pilots. At its discretion, WorkRise may work with promising applicants to design projects that reduce total costs or fund select components of the original request. Applicants are therefore encouraged to prepare budget requests that include severable stages or modules that could generate meaningful impact absent full funding.

**Supported Activities**

*The majority of WorkRise funds should be used for research, data collection, evaluation, and communication.* A small portion of funds may be used for program or operation support that strengthens the evaluation, such as funding a specific treatment arm, offering incentives to program participants, or compensating program staff for time supporting evaluation activities like providing administrative data. Organizations and interventions that rely exclusively on WorkRise funding for operating support will not be considered, nor will projects that use WorkRise funds for restricted activities such as lobbying. Although we will fund pilots of interventions at for-profit companies, the evaluation must yield credible findings and work products that elevate the broader field.

**Expectations for Applicants Who Receive Awards**

WorkRise-supported projects will produce public-facing products that advance the field’s understanding of key labor-market issues and that can be used to catalyze approaches for adoption or implementation. Although we encourage activities that produce academic manuscripts and journal publications, our priority is to develop materials that translate findings for other key stakeholders in our network, including policymakers, employers, philanthropy, labor organizers, and service providers. These may include research reports or briefs, policy briefs, fact sheets, blog posts, data visualizations, infographics, or maps. Please factor the costs of developing such materials into your project budget and timetable.
WorkRise will work with successful applicants to refine products and activities appropriate to the size of awards made. Such activities may include participation of researchers in WorkRise events and working groups and contributions to or advising on research translation products that will appear on our website. Our intent for these activities is to broaden your work’s exposure to key stakeholders in our network and to encourage collaboration and learning across teams and sectors.

Funded project teams will also be required to provide WorkRise with short quarterly reports on progress and grant finances.

*Note: This RFP does not obligate the Urban Institute to award funding or an agreement to applicants, nor does it commit Urban to pay any costs incurred by applicants to prepare and submit a Letter of Inquiry.*

**Schedule for Applications and Awards**

The application portal will open **March 1, 2022**. All proposals must be submitted by **Friday, April 8, 2022, at 6:00 p.m. EDT**. WorkRise and its advisors will select a subset of finalists to submit more detailed proposals in June. Awards will be announced in the fall.
Frequently Asked Questions

**General**

**What is the process for applying?** Applicants interested in submitting a Letter of Inquiry in response to this RFP will need to prepare their applications according to the instructions provided in the Letter of Inquiry Narrative Requirements and Budget Guidance.

To apply to this funding opportunity, applicants will need to create an account using WorkRise’s grants portal. Only one user account is needed for the project team, which should be from the primary organization (the organization that will receive and manage grant funds). Applicants will be asked to provide high-level project, organizational, and contact information and upload a letter of inquiry and budget using the provided instructions by the application deadline. WorkRise will review all completed applications when the application period closes. In partnership with our Leadership Board, we will select finalists and work with them to refine their projects and submit full proposals for review. Final award decisions will be made after all finalists’ submissions have been made.

**Who will see my application?** Letters of Inquiry will be evaluated by WorkRise’s internal research team as well as by peer reviewers, including both researchers and practitioners with relevant expertise. WorkRise also anticipates creating a searchable “clearinghouse” that will be shared with our funders to provide the philanthropic community with the opportunity to invest in projects that fall outside of WorkRise’s current scope or that are otherwise not well suited for a WorkRise grant.

**What qualifies as a research pilot?** WorkRise will consider pilots that meet the following four criteria:

1. **Pilots must include a partnership between a research team and one or more practitioners, employers, or policymakers.** Pilot projects must include a “real-life” intervention and a research team that work in partnership to design and evaluate the intervention. The research team can be housed inside the institution hosting the intervention (e.g., a nonprofit with an in-house research arm and a policy or practice arm) or at an outside institution (e.g., a university or research organization). The institution implementing the intervention could include one or more employers, service providers (nonprofit or for profit), unions or worker centers, advocacy organizations, or government agencies (local, state, or federal).

2. **Pilots must generate new data on program or policy innovations.** Pilots much be designed and implemented in a way that allows for the collection of rigorous new data allowing for measuring the success of the program or policy innovation. Although WorkRise is open to descriptive, noncausal analysis (including qualitative data such as case studies and ethnography), projects that include methods allowing for strong causal inference (e.g., randomized controlled trials) will be received with particular interest.

3. **Pilots must have the potential to improve our understanding of how well the tested innovations increase mobility, including identifying for which workers and under which conditions mobility is increased.** WorkRise recognizes that the pathways to economic security and economic mobility are varied and not always direct, but any pilot receiving support from WorkRise must make a theoretically plausible case for the relationships between the tested
intervention and economic mobility–related outcomes. Further, where appropriate, WorkRise pilot investments will disaggregate findings across different characteristics of workers (especially race but also age and gender) and illuminate whether and how interventions operate differently for different groups.

4. **Pilots must lay the groundwork for scaling successful ideas.** WorkRise will support pilots that have the potential to scale beyond the scope of the initial intervention and that are able to articulate a clear vision for how a successful intervention might be brought to a larger population. Pilot projects that are designed to generate generalizable evidence, such as by identifying mechanisms or otherwise taking approaches that can build evidence on not only whether programs work but also why they work, will be received with particular interest. Note that “scale” does not necessarily require an intervention that works for all people in all places: a project “at scale” may still serve a relatively targeted population (such as young workers or workers of color).

**Will WorkRise consider other kinds of research projects that do not qualify as pilots?** In contrast to previous RFPs, WorkRise will fund only pilots for this opportunity. WorkRise will release a second RFP later this year that will consider other research approaches.

**How will my LOI be evaluated?** A selection committee of experienced labor and mobility researchers including the WorkRise research team, and in some cases, practitioners with relevant expertise, will review submissions after the application period ends. LOIs will be evaluated on several factors, including

- relevance to RFP topics and goals;
- potential to advance knowledge for key stakeholders in ways that will lead to improvements in policies, programs, or practice;
- strength and feasibility of the proposed research design for generating credible and actionable evidence;
- credibility and diversity of the research team, including race, gender, career stage, and institutional home of principal investigators and other key project staff as well as partner organizations;
- consideration of racial, ethnic, gender, or geographic inequities or the role of systems or policies in perpetuating such inequities;
- value and accessibility of any data assets created to broader field; and
- cost of the proposed work relative to anticipated outputs and outcomes.

**Can you provide feedback on an LOI that was previously submitted or that I am preparing to submit?** Because of the volume of responses to WorkRise’s RFPs, we are currently unable to provide applicants with feedback before or after submittal of proposed research projects.

**Supported Activities**

**What deliverables and other requirements will WorkRise grants require?** WorkRise invests in research that will support creating strong pathways for economic mobility for workers in low-wage jobs and industries. We aim to transform policy and practice through high-quality evidence and research. Grantees can be expected to produce original research and data products as well as one or two products...
that tailor insights for key stakeholder audiences, including employers, worker advocates, practitioners, policymakers, and the philanthropic community. These deliverables could include research reports or briefs, policy briefs, fact sheets, blog posts, data visualizations, infographics, or maps. WorkRise will work with grantees to create a suite of products aimed at specific audiences.

**Can I propose other deliverables in addition to WorkRise’s required deliverables (e.g., journal articles)?** Yes

**What kinds of activities will WorkRise not fund?** We cannot fund propaganda, lobbying, and other attempts to influence legislation; voter registration drives and other attempts to influence the outcome of public elections; advocacy activities such as litigation; entities that promote or engage in criminal acts of violence, terrorism, hate crimes, the destruction of any state, or discrimination on the basis of race, national origin, religion, military and veteran status, disability, sex, age, or sexual orientation, or support of any entity that engages in these activities.

**What kinds of “private nonprofit organizations” qualify to submit LOIs?** Any kind, as long as the activities you are seeking funding for are for a pilot evaluation that could advance understanding of how to improve workers’ economic security and mobility. Grant funds cannot be used for lobbying or for business activities (e.g., developing a product or service the organization intends to sell for a profit).

**Is dissertation research eligible for WorkRise funding?** Given our focus on pilots for this opportunity, it is unlikely that dissertation research will be considered. Future RFPs focused on a broader range of research projects will be better suited for funding dissertation research.

**Do you support payments for graduate assistants?** We’re open to considering support for graduate assistants if they are part of the research team you are assembling. Please be sure to include as much information as possible about these cost items in your budget estimate to help us understand how proposed grant funds will be used.

**Do pilot evaluations need to focus on the United States?** Yes. WorkRise is only accepting submissions for pilots of interventions in the United States.

**Do all organizations have to be based in the United States?** All organizations must be based in the United States or its territories.

**My proposed idea cuts across multiple thematic areas. Which one should I choose?** Choose the one you think best fits and most drives your work and the audience that will most actively consume and use your research. We strongly encourage cross-cutting work, but grouping projects into major categories helps reviewers weigh the merits of a proposal against other projects with similar goals and contributions to specific fields.

**Does the proposal have to be about work and workers?** We welcome submissions that address how other systems (e.g., criminal justice or health care) interact with labor-market outcomes, but all
proposals should ultimately tie back to and explicitly address economic security and mobility for workers or people seeking work.

**Do you support dissemination and engagement activities?** Yes, and we encourage efforts to ensure findings are communicated to key audiences with maximum impact. But please note we cannot fund lobbying or litigation activities. Please describe in as much detail as possible the kinds of dissemination and engagement activities you envision and how grant funds will be allocated across supporting activities in the relevant sections of the LOI.

**My idea doesn’t specifically target vulnerable workers. Can I still apply?** Yes, but please include in your research design whether and how you will study the intervention’s impact on vulnerable groups.

**Will WorkRise fund pilots longer than 24 months?** We can fund projects slightly longer than 24 months. We encourage all projects, especially those with longer performance periods, to design their evaluations to yield periodic early and preliminary findings that may be of value to the field.

**When should projects start?** Our aim is for projects to start as quickly as possible, launching in late fall 2022. But we understand implementing projects takes times and coordination, and we will consider projects with start dates as late as the first quarter of 2023.

**Can I submit more than one LOI?** Yes, as long as each LOI describes distinct projects and research questions. Please note that it is unlikely that WorkRise will fund more than one grant per organization.

**Budgets**

**Do I need to prepare a budget proposal as part of my LOI submission?** Yes. Applicants will need submit a budget using the provided instructions. We encourage applicants to structure their budget into severable modules to allow for partial funding. Finalists may be asked to revise their final budgets to reflect proposed changes to their project scopes.

**What are the expected award amounts?** Awards amounts are anticipated to range between $100,000 to $500,000 for a 12- to 24-month grant period. A total of up to $2.5 million will be awarded.

**What is your indirect cost rate policy?** WorkRise assesses indirect costs on a case-by-case basis to make it possible for a wide variety of organizations to apply to our RFP. WorkRise, at its discretion, may propose in some cases that an organization limit indirect costs. If you have questions about our indirect costs policy, please email workrise@urban.org.

**Are there are preferred award amounts? Will smaller or larger proposed budgets be penalized?** We expect to award grants of varying amounts and aren’t giving preference to awards of any particular amount. However, our aim is to make many investments to advance knowledge on worker economic security and mobility, so it is unlikely we will award more than one or two very large (e.g., $500,000) grants. Your proposed budget should match the project and the expected value of research findings contributed to the field.
Are grant funds available to support programs or operations? Yes, but funds should primarily support research, data collection, and evaluation. Projects must also produce at least one public-facing deliverable.

I conduct research in partnership with community members. Can funds be used to pay stipends to my community partners? Yes.

Eligibility

Who is eligible to submit an LOI? Eligible applicant organizations include academic institutions; public entities; private nonprofit organizations; state and local government agencies; and for-profit organizations. All organizations must be based in the United States or its territories. Applicants also may represent partnerships between service providers or practitioners and researchers. We request that only one lead partner fill out the LOI form on behalf of the partnership and indicate partnering organizations in the relevant field.

We strongly encourage applications that include researchers who are from groups that are underrepresented in policy research or who are affiliated with institutions that serve underrepresented groups, such as historically Black colleges and universities; academic institutions serving primarily Latinx students, such as Hispanic-serving institutions; tribal colleges; and other similar institutions.

As a researcher, do I have to be affiliated with an organization to submit an RFP? In general, we prefer applicants be affiliated with an organization to ease the grantmaking process, but we will assess individual applicants as well.

My research project is partly funded. Can I still submit an LOI? Yes. We encourage leveraging funding from other sources. Please specify in your proposal any existing funding in hand, and what specific activities and outcomes WorkRise funding will catalyze.

Will WorkRise help pair organizations with research partners? No, WorkRise cannot help match organizations with research partners through this request.

Does my research project have to have a specific geographic focus? Can it be federally focused? We are open to projects at a variety of geographic levels so long as researchers can make a compelling case for why they have chosen the appropriate geographic unit of analysis for their question. Hyperlocal projects will need to demonstrate the potential for scale or broader application. Projects looking at national-level interventions will need to address the potential for geographic diversity in outcomes or mechanisms.

Can research proposals consider multiple units of analysis (i.e., individual-level, institution-level, community-level)? Yes. We are most interested in economic security and mobility outcomes as they relate to the individual or the family or household unit, but we welcome projects that address the multilevel systems that individuals and families are nested within.
Timing and Other Information

When will I know whether I have been invited to submit a full proposal? WorkRise will invite finalists to refine their proposals in late May or early June.

What are the reporting requirements for successful applicants? Specific reporting requirements will depend upon the terms of the grantee’s grant agreement. Most grantees will be awarded cost reimbursement subgrants in which funding will be disbursed following the submission of quarterly financial reports accompanied by short (2–3 page) narrative reports describing progress toward goals and other related developments.

Will there be future RFPs from WorkRise? Yes, we will issue additional RFPs in the future. As we evaluate and refine our grantmaking strategy, the timing and design of future RFPs may change. To be informed of future funding opportunities, we encourage you to sign up for the WorkRise newsletter.

Who do I contact if I’m having technical difficulties or questions about the LOI? Please email questions to workrise@urban.org no later than April 5, 2020, at 11:59 p.m. EDT. Please write “WorkRise LOI” in the subject line of your email. We will attempt to resolve technical issues as quickly as possible.

Who should I contact if I want to learn more about WorkRise? Please email questions to workrise@urban.org.
About WorkRise’s Funding
WorkRise’s founding funders are the Bill & Melinda Gates Foundation and the Mastercard Center for Inclusive Growth. We receive funding support from several other corporate and family foundations. WorkRise’s complete list of funders can be viewed on our website. This RFP is funded in part by additional support from the Mastercard Center for Inclusive Growth. We are grateful to all of our funders, who make it possible for WorkRise to advance its mission. Funders do not determine research findings or the insights and recommendations of WorkRise experts. Further information on funding principles of the Urban Institute, WorkRise’s parent organization is available here.